THE COMMONWEALTH OF MASSACHUSETTS EXECUTIVE OFFICE OF ENERGY AND ENVIRONMENTAL AFFAIRS

MASSACHUSETTS DEPARTMENT OF ENVIRONMENTAL PROTECTION

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BOSTON, MASSACHUSETTS 02108



Natural Resource Damages Assessment and Restoration Program

Grant Announcement and Application

Housatonic River Natural Resource Damages Fund Second Subround of Round 3 Restoration Project Proposals for Land Acquisition to Conserve Habitat

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October 7, 2015

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2. Grant Summary:

A. <u>Overview and Goals of Grant</u>: Secretary of Energy and Environmental Affairs Matthew A. Beaton serves as the Commonwealth of Massachusetts' Natural Resource Trustee. Trustees assess injuries to natural resources resulting from spills and releases of oil and hazardous materials and substances, bring claims against responsible parties for monetary damages to compensate the public for these injuries, and plan and implement projects to restore, replace or acquire the equivalent of natural resources and the services that they provide to the environment and the public. This process is known as Natural Resource Damages Assessment and Restoration (NRDAR). Within the Executive Office of Energy and Environmental Affairs (EEA), the Massachusetts Department of Environmental Protection (MassDEP) administers the Natural Resource Damages (NRD) Program.

The Massachusetts NRD Trust was established as a state trust by the Massachusetts General Court in Chapter 194, Section 317 of the Acts of 1998 as amended in Chapter 149, Section 222 of the Acts of 2004 and Chapter 9, Section 22 of the Acts of 2011. Expenditures from the Trust must be conducted pursuant to the EEA Secretary's authority as Trustee for natural resources pursuant to Section 2A of Chapter 21A, Section 5 of Chapter 21E, Sections 23 through 27 of Chapter 130, and Section 42 of Chapter 131 of the Massachusetts General Laws; as well as Section 9607(f) of Title 42 of the United States Code, Section 1321 of Title 33 of the United States Code or any other relevant and appropriate authority.

The Massachusetts EEA, as represented by MassDEP, and the U.S. Fish and Wildlife Service (USFWS) comprise the Massachusetts SubCouncil of the Housatonic River Natural Resource Trustees (MA SubCouncil) and are working together to restore, replace or acquire the equivalent of injured natural resources and resource services resulting from the release of polychlorinated biphenyls (PCBs) and other hazardous substances from General Electric's (GE's) facility in Pittsfield, MA. The MA SubCouncil has previously provided a total of \$4 million for restoration in Round 1 and just over \$1 million for restoration in Round 2. These projects are funded out of a \$15 million settlement with GE for NRD, approximately half of which the Housatonic River Natural Resource Trustees targeted for restoration projects in Massachusetts.

In May 2013, following public review and comment, the MA SubCouncil released a Final Round 3 Restoration Plan and Supplemental Environmental Assessment (Final Round 3 RP/SEA) that identified land acquisition to conserve habitats as Round 3 of the Housatonic River Watershed Restoration Program (Restoration Program). A copy of the Final Round 3 RP/SEA is available at http://www.ma-housatonicrestoration.org/library/documents/FinalRound3 RP-SEA 20130507.pdf. A total of \$2,000,000 was allocated for land acquisition projects to conserve habitats in the Massachusetts portion of the Housatonic River watershed as part of Round 3 of the Restoration Program, and a total of \$1,147,000 was granted to land aquisition projects under the first subround of Round 3. A total of \$853,000 is available as part of the second subround of funding under Round 3.

It is anticipated that restoration through land acquisition and/or land protection measures (hereinafter referred to as Land Protection projects) implemented during the second subround of Round 3 will continue to contribute to the programmatic goals and objectives outlined in the MA SubCouncil's Programmatic Environmental Assessment (PEA), Restoration Project Selection Procedure (RPSP), and

other prior Housatonic Restoration Program planning documents. The MA SubCouncil anticipates that Land Protection projects selected for funding during the second subround of Round 3 will score highly on the Evaluation Criteria detailed in the RPSP and will in part or whole:

- 1. Protect habitat for rare, threatened and/or endangered species;
- 2. Protect exemplary natural communities;
- 3. Protect cold water fisheries resources;
- 4. Protect upland buffers to wetlands and rivers;
- 5. Reduce or inhibit habitat fragmentation; and/or
- 6. Protect or enhance existing wildlife corridors or create new corridors.

It is a requirement that land protected or acquired by NRD funds will be protected in perpetuity (e.g., through fee title [fee simple acquisition], conservation restriction, or dedication).

The Final RPSP is available at http://www.ma-

housatonicrestoration.org/library/documents/FINAL%20Restoration%20Project%20Selection%20Proce dure.pdf. The Final PEA is available at http://www.ma-housatonicrestoration.org/library/PEA%20MA%20Housatonic%20Final%20052407.pdf.

B. Grant Applications: Location of Land Protection Projects: MassDEP, as the administrator of the NRD Program and as Lead Administrative Trustee of the MA SubCouncil, is seeking grant applications for Land Protection projects. As described in the Round 3 RP/SEA, priority will be given to projects that are within the Housatonic River watershed in Massachusetts, and proposed projects will only be considered if they have a positive impact on injured resources and/or their services located within the Housatonic River watershed.

C. Grant Announcement Calendar and Grant Application Deadline: April 6, 2016 4:30 p.m.

PROCUREMENT EVENT	DATE
Grant Announcement Posted on MassDEP website and COMMBUYS	October 7, 2015
Applicant's Conference	December 10 2015; 5:30 pm
Deadline for submission of written questions to MassDEP Grant Contact person (see Section 2D)	January 8, 2015; 5:00pm
Official answers posted on MassDEP website and COMMBUYS	January 22, 2016; 5:00pm
Grant Application due date (Phase I)	April 6, 2016 at 4:30 pm
Announcement of awards for projects selected for Phase 2 on MassDEP Website	June 30, 2016 (estimated)
Contract Start Date Phase 2 – Due Diligence Analysis	July 1, 2016 (estimated)
Phase 2 Due Diligence Analysis due date	January 2, 2017 (estimated)
Announcement of final funding awards (after Phase 2 Review)	April 1, 2017 (estimated)

PROCUREMENT EVENT	DATE
Contract Start Date – Final Funding	April 1, 2017 (estimated)

Applicant's conference will be held on Thursday December 10, 2015 at 5:30pm at:

The Lenox Library Sedwick Reading Room 18 Main Street Lenox, MA 01240

D. Grant Contact Information:

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NRD Program Manager
Massachusetts Department of Environmental Protection
Bureau of Waste Site Cleanup
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Boston, MA 02108
Karen.pelto@state.ma.us

3. Eligibility

A. <u>Eligible Applicants</u>: This Grant Announcement is open to all public entities such as a unit of state or local government including a county, municipality, local public authority, school district, special district, district commission, regional government, any agency or instrumentality of government, and state authorities as defined in M.G.L. c. 29, § 1, and non-public entities, including organizational structures such as individuals, partnerships, and corporations (private, non-profit, quasi-public, or corporate body politic).

Organizations based outside the eligible geographic focus area as described in Section 3.B. below are eligible to apply recognizing that priority will be given to Land Protection projects that are within the Housatonic River watershed in Massachusetts. Proposed projects will only be considered if they have a positive impact on injured resources and/or their services located within the Massachusetts portion of the Housatonic River watershed. Partnerships and collaborative efforts between organizations are encouraged. Potential applicants that wish to apply but have not previously undertaken a project of this magnitude are strongly encouraged to apply in partnership with a more experienced organization.

<u>Subcontracting</u>: Applicants may propose a subcontractor or team of subcontractors as part of their application and proposal. Subcontractors working for the applicant are subject to the same terms and conditions as the applicant, as defined in this Grant Announcement.

<u>Multiple Applications</u>: An eligible applicant may submit more than one proposal for distinct Land Protection projects. A single application could be submitted for a proposed project involving multiple, contiguous parcels, but separate applications should generally be submitted for proposed projects involving multiple, distinct, discontiguous parcels. However, if there is a unifying theme, and parcels are similar enough to be packaged and described adequately together, then multiple, discontiguous

parcels could be included in a single application. Note that if a single application involves multiple parcels, the applicant must still provide the required parcel details separately for each individual parcel included in the proposed project and that each individual application, whether it includes single or multiple parcels, will only receive a single score from the Grant Review Team (GRT) (i.e., multiple parcels within an application will not be scored separately).

- **B.** <u>Eligible Geographic Focus Area</u>: For the purpose of this Grant Announcement, priority will be given to Land Protection projects that are within the Housatonic River watershed in Massachusetts. The watershed boundaries are delineated in the Massachusetts Surface Water Quality Standards (314 CMR 4.00) see Figure 2 at http://www.mass.gov/eea/docs/dep/water/laws/i-thru-z/tblfig.pdf.
- **C.** <u>Eligible Projects/Scope of Work</u>: Priority will be given to Land Protection projects that are within the Housatonic River watershed in Massachusetts. Proposed projects will only be considered if they have a positive impact on injured resources and/or their services located within the Massachusetts portion of the Housatonic River watershed. A Proposed Land Protection project must relate to natural resources and/or natural resource services that were injured by the releases associated with the settlement presented above in Section 2A of this Grant Announcement, and as described in the table below.

Round 3 of the Housatonic River Restoration Program concentrates on restoration through land acquisition and/or land protection measures to conserve habitat. It is a requirement that land protected by Round 3 NRD funds will be protected in perpetuity (e.g., through fee title, conservation restriction, or dedication). Note that only land acquisition and/or land protection measures to conserve habitat may be funded as a part of Round 3 of the Restoration Program; habitat restoration, and other components of Land Protection projects, cannot be funded as a part of Round 3 of the Restoration Program.

The RPSP identifies Threshold Eligibility Criteria which describe the minimum requirements for Land Protection project eligibility. The Threshold Eligibility Criteria are identified in the table below.

	Threshold Eligibility Criteria
1	The application must contain the information necessary to proceed with an evaluation as described in the RPSP.
2	The proposed project must restore, rehabilitate, replace and/or acquire the equivalent of natural resources or natural resource services that were injured by the release of PCBs or other hazardous substances through land acquisition and/or land protection measures.
3	The proposed project, or any portion of the proposed project, must not be an action that is presently required under other federal, state or local law.
4	The proposed project must be consistent with federal, state, and local laws regulations and policies.
5	In terms of cost, the proposed project must be consistent with the stated goals of the MA SubCouncil to retain sufficient funds to 1) accomplish restoration over at least three rounds of proposal solicitations and 2) serve a wide geographic area that benefits the restoration priority categories.
6	The proposed project must not be inconsistent with any ongoing or anticipated remedial actions (e.g., primary restoration) in the Housatonic River watershed.

D. Selection Criteria/ Evaluation Process

Detailed guidance for preparing the application to address the eligibility and evaluation criteria is provided in Attachment B (Detailed Application Requirements). The evaluation process will be

conducted under the MassDEP Grant Review Team (GRT) that consists of a Team Leader, various MassDEP and EEA agency staff members and members of the MA SubCouncil and its consultant. Projects will be first assessed for eligibility as defined in Section 3 of this Grant Announcement. Projects that are determined to be eligible will be evaluated by the GRT using, but not necessarily restricted to, the Evaluation Criteria as specified in the RPSP and as provided in Subsections 1, 2, 3, and 4 of this Section. Applicants are strongly encouraged to review the RPSP which provides additional information regarding the Evaluation Criteria described below. These Evaluation Criteria were established in the RPSP for use in all Rounds. Where applicable to a specific evaluation criterion, attributes identified by the Land Acquisition Focus Group in the Final RP/SEA as important for the purpose of evaluating Land Protection/Acquisition Proposals are identified by the term "Attribute". The maximum number of points that may be awarded for each evaluation criterion are provided in parentheses after the description of each criterion.

1. Relevance and Applicability of Project (85 point maximum)

- a. <u>Natural Recovery Period</u>: The MA SubCouncil seeks to implement projects that will provide restoration benefits to injured natural resources and/or services in advance of the "natural recovery period." The natural recovery period is the length of time it would take for the injured resource and/or service to recover to an optimal condition in the absence of human intervention. Preferred projects will describe the natural recovery period for the resource and/or service of interest, and demonstrate that the project would provide benefits to that resource and/or service in advance of the natural recovery period. Projects will not be funded if they would require a longer period of time to implement than the natural recovery period for the natural resource and/or service that is the focus of the project. (15 points maximum)
- b. <u>Location of Project</u>: Priority will be given to projects that are within the Housatonic River watershed in Massachusetts. Proposed projects will only be considered if they have a positive impact on injured natural resources and/or their services located within the Housatonic River watershed. *Attribute*: Nexus to Injured Natural Resources. (15 points maximum)
- c. <u>Sustainable Benefits</u>: Priority will be given to projects that provide long-term sustainable benefits to injured natural resources and/or the services they provide. **Attribute**: Demonstrated Level of Threat to Resources. (15 points maximum)
- d. <u>Magnitude of Ecological Benefits</u>: Priority will be given to projects that maximize the level of ecological benefits provided through NRD funding. For example, ecological benefits could be measured in terms of the increase in an animal population, an increase in native and/or rare plants in the Housatonic River environment, the increase in prey species provided for another species or the number of acres of habitat to be restored, enhanced or protected. This criterion will assist the MA SubCouncil in achieving the greatest possible level of ecological restoration. **Attributes**: Presence of Rare/Threatened/Endangered Species and/or Habitat; Exemplary Natural Communities; BioMap2 Core Habitat and Critical Natural Landscape, Areas of Critical Environmental Concern, and/or EEA Habitat Reserves; Cold Water Fisheries Resources; Degree of Habitat Fragmentation; Index of Ecological Integrity; Character of Adjacent Lands (including size and proximity); Documented Wildlife Corridors; and Protection of On-Site Resources (including cultural and archaeological resources) (15 points maximum)
- e. <u>Human Health and Safety</u>: Proposed projects will be evaluated for their potential to have adverse effects on human health and safety. A review will focus on the human health and safety of a particular project to determine if protective measures could be added to the project

- to ensure safety. (10 points maximum)
- f. <u>Benefits to Multiple Restoration Categories</u>: Priority will be given to projects that demonstrate the ability to provide benefits to the greatest number of restoration priority categories and, by extension, the greatest number of species, natural resource types, and services. (10 points maximum)
- g. <u>Enhancement of Remediation/Response Actions</u>: The MA SubCouncil is interested in projects that explore opportunities to enhance remediation/response actions by concurrently or subsequently implementing restoration projects. Such projects may result in synergistic benefits. For example, a remedial action, such as riverbank excavation, and a proposed restoration project, such as riverside trails for wildlife observation, may jointly benefit by integrating and coordinating the design and construction of the two projects. (5 points maximum)

2. Technical Merit (65 point maximum)

- a. <u>Technical/Technological Feasibility</u>: Priority will be given to projects that employ well known and accepted techniques/technologies to achieve stated project objectives. The project will be evaluated based on the demonstrated likelihood of success of the proposed method(s) in the proposed project location in an acceptable period of time. The MA SubCouncil may approve projects that are innovative, as long as the approach is based on proven principles and concepts. "Stated project objectives" includes, but is not limited to, ecological, engineering, economic, and social objectives. (15 points maximum)
- b. <u>Technical Capacity of Applicant and Project Team</u>: Priority will be given to projects that demonstrate applicant's capacity to conduct the scope and scale of the project, as indicated by the qualifications and past experience of the project leaders and/or partners in designing, implementing, and effectively managing and overseeing similar projects. Examples of projects similar in scope and nature that have been successfully completed by the implementation team are encouraged. Communities and/or organizations developing their first restoration projects may not be able to document past experience, and therefore will be evaluated on their potential to effectively manage and oversee all project phases, as evidenced by the explanation of characteristics such as education, training and/or experience of primary project participants. (15 points maximum)
- c. <u>Adverse Environmental Impacts</u>: The MA SubCouncil will weigh whether, and to what degree, a project will result in adverse environmental impacts. This includes a consideration of significant adverse environmental impacts which could arise from a project, short term or long term, direct or indirect, including those affecting resources that are not the focus of the project. (10 points maximum)
- d. <u>Measurable Results</u>: Priority will be given to projects that deliver tangible, specific ecological, economic, social and/or human use results that are identifiable and measurable, and/or that may be evaluated by professionally accepted methods, so that changes to the Housatonic River watershed can be documented and evaluated. Priority projects will include clear performance criteria, measurable endpoints, and a monitoring plan. (10 points maximum)
- e. <u>Contingency Actions</u>: Priority will be given to projects that include the ability to correct problems that arise during the course of the project implementation, as well as during post implementation, maintenance, and monitoring phases. (10 points maximum)
- f. Administrative Capacity of Applicant and Project Team: Priority will be given to projects that

demonstrate the necessary facilities and/or administrative resources and capabilities to support and successfully manage the restoration work, including the availability of outside technical expertise to guide the project to a successful completion. (5 points maximum)

3. Project Budget (60 points maximum)

- a. <u>Relationship of Expected Costs to Expected Benefits</u>: The MA SubCouncil will consider whether a project's costs are commensurate with the benefits it provides to injured natural resources and/or services. This will be a <u>qualitative</u> cost/benefit analysis that is largely based on information provided by the applicant. Costs should not solely be limited to those used for project implementation. Therefore, applicants should demonstrate economic, social, and environmental costs and benefits. Application of this criterion is not a straight cost/benefit analysis, nor will it lead to the establishment of a specific cost/benefit ratio that is considered to be unacceptable. Priority will be given to projects that demonstrate that a significant benefit will be generated for a reasonable cost. *Attribute*: Value: Fair Price for Size and Location; Potential Future Management Problems and Costs. (15 points maximum)
- b. <u>Implementation-oriented</u>: Preferred projects will have a high ratio of NRD funding allocated to implementing the proposed project (e.g., on-the- ground habitat restoration, science-based monitoring, conducting an environmental educational course) compared to general program support and operation (e.g., administration, overhead, travel). Proposed projects that would result in comparatively high implementation costs will be taken into account. (15 points maximum)
- c. <u>Budget Justification and Understanding</u>: Priority will be given to projects that demonstrate strong budget justifications and understanding, including complete descriptions and detailed breakdown of costs for all elements of the project (e.g. design, engineering, permitting, implementation, construction, post implementation monitoring, etc.). For land acquisition projects, the GRT will evaluate whether the land, easements, or other property interests proposed to be acquired are being offered for sale at fair market value. Consideration of this criterion will require the MA SubCouncil to review an appraisal of the property. (15 points maximum)
- d. <u>Leveraging of Additional Resources</u>: Priority will be given to projects that demonstrate a strong commitment of matching funds, in-kind services, volunteer assistance, or other such partnering actions. This leveraging of non-NRD funds is preferred by the MA SubCouncil because it extends the availability of restoration funds and therefore increases the resource benefits provided by the funds. The GRT will calculate the ratio of matching funds by comparing the total amount of matching funds, as indicated by the applicant in the project budget, with the amount of NRD funds that are requested in the project budget. Non-NRD funds or matching gifts of parcels must be documented as received or gifted on or after the date of the Final Round 3 RP/SEA and before the contract end-date of selected projects. When a project is selected for implementation following Phase II review and a contract is executed to fund acquisition of a parcel, the end date of that contract will constitute the deadline for all matching funds and gifts. Matching funds should be specific to the proposed project and not include general organizational or operational costs. *Attribute*: Leveraging. (10 points maximum)
- e. <u>Coordination and Integration</u>: This criterion considers whether, how, and to what extent a project is coordinated or integrated with other ongoing or planned actions in the Housatonic

- River watershed. Restoration projects that can be efficiently coordinated with other actions may achieve cost savings. The GRT is particularly interested in projects that enable synergistic benefits to injured natural resources and their services (i.e., a combination of activities that produces benefits greater than the sum of the individual activities). (5 points maximum)
- f. <u>Comparative Cost-Effectiveness</u>: If two or more proposed projects provide the same or a similar level of benefits (including the "no action -natural recovery" alternative), the least costly action may be preferred. (No points are associated with this criterion.)

4. Socioeconomic Merit (75 point maximum)

- a. <u>Enhancement of Public's Relationship with Natural Resources</u>: Priority will be given to projects that enhance the public's ability to use, enjoy, or benefit from the Housatonic River watershed. This may include but is not limited to enhancement to aesthetic surroundings and overall beauty of the Housatonic River watershed, place-based education programs, and public access to restoration project locations. *Attribute*: Level of public access appropriate to protection of resources. (15 points maximum)
- b. <u>Fostering Future Restoration and Stewardship</u>: Priority will be given to projects that are likely to result in an "informed citizenry" that will help ensure ongoing environmental stewardship of restored natural resources and their services. This includes projects that serve as "building blocks" for future restoration activities that benefit natural resource and their services. (15 points maximum)
- c. <u>Community Involvement</u>: Priority will be given to projects that provide an opportunity for community involvement. Projects should demonstrate how the public would be involved, such as through hands-on habitat restoration, science-based monitoring, and/or training. Projects that sustain public involvement after their completion are of particular interest to the GRT. (15 points maximum)
- d. <u>Adverse Socioeconomic Impacts</u>: The MA SubCouncil will weigh whether, and to what degree, a project will result in adverse socioeconomic impacts. This includes a consideration of significant adverse socioeconomic impacts that could arise from a project, short term or long term, direct or indirect, including those that involve resources that are not the focus of the project. (10 points maximum)
- e. <u>Complementary with Community Goals</u>: Projects will be assessed for their ability to complement goals, needs, and/or recommendations in existing plans that incorporated public input and involvement in their development (e.g. restoration plans, watershed plans, land use plans, town master plans, BioMaps, etc.). This may include project proposals that are specifically included in plans, as well as new projects that address needs, goals, and recommendations stated in existing plans. Applicants are responsible for citing the specific plans, goals, needs and/or recommendations that the project would complement. **Attribute**: Consistency with municipal open space plans/master plans. (10 points maximum)
- f. <u>Public Outreach</u>: Priority will be given to projects that include plans to disseminate information on project goals, results, project partners and their roles, sources of funding, and other support provided. (5 points maximum)
- g. <u>Diverse Partnerships</u>: Priority will be given to projects that reflect a diversity of contributing project partners and resources. Partner contributions should be reflected in the budget, including donations of cash, equipment and materials, and in-kind services (e.g. volunteer time, technical assistance, materials, etc.). (5 points maximum)

4. Definitions

The following definitions supplement the definitions provided in Code of Massachusetts Regulations, 801 CMR 21.00 (Procurement of Commodities and Services) and 815 CMR 2.00 (Grants and Subsidies). These definitions are used for this solicitation and may be used throughout implementation of the Grant Contract after award:

Applicant: An Applicant is any entity identified in Section 3A of this Grant Announcement that responds to this Grant Announcement with a completed application, including the Land Protection Plan and Cost Estimate, and other required documentation as specified herein. For definition purposes, an Applicant is the same as a "bidder" as defined in 801 CMR 21.00 (Procurement of Commodities and Services).

Bureau of Waste Site Cleanup (BWSC): The Bureau within MassDEP responsible for the procurement and implementation of the contract. MassDEP's NRD Program Manager and Contract Administrator are assigned to BWSC.

COMMBUYS: The Commonwealth's on-line procurement system is a free, around-the-clock internet access site that provides public procurement documents for all goods and services and grants and subsidies and that are issued by Executive Departments of the Commonwealth of Massachusetts.

Grant Review Team (GRT): The Massachusetts state personnel and members of the MA SubCouncil and its consultant who are responsible for conducting the evaluation of the applications and recommending one or more responding entities for award of a grant contract to the Commissioner of MassDEP and the Secretary of Energy and Environmental Affairs for concurrence with the selection.

Grant - Discretionary and non-discretionary (designated) funds of financial assistance provided under contractual terms between a Grantor department and a Grantee to assist the Grantee in the achievement or continuation of a specified public purpose to benefit the general public or a segment of the general public consistent with the Grantor department's Legislative Authorization. Grants to Non- Public Entities may be made from trust and federal funds but may not be made from appropriated state funds absent specific Legislative Authorization stating that Grants or financial assistance may be made from the appropriated state funds and that recipients may include Non-Public Entities.

Grant Contract: A contract between the Commonwealth of Massachusetts and a Grantee, as executed by a co-lateral agreement sealed by a *Commonwealth Standard Contract Form* and a *Commonwealth Terms and Conditions* signed by signatories for the Commonwealth and the Grantee. For Grant Contract procurements, the terms "Grant Contract" and "Contract" can be used interchangeably.

Grantee: A Public or Non-Public Entity selected as a recipient of Grant.

Housatonic River Trustee Council and MA SubCouncil: In 2002, EEA, DOI, NOAA, and the Connecticut Department of Environmental Protection signed a Memorandum of Agreement (MOA) to act on behalf

of the public as federal and state Trustees for natural resources for the GE/Housatonic River NRD settlement. The GE/Housatonic MOA provides a framework for intergovernmental coordination among the Trustee Council and for implementation for Trustee Council responsibilities under CERCLA and other applicable federal, state and common laws. The MOA provided for the establishment of the MA SubCouncil, which is responsible for authorizing the expenditure of NRD monies allocated to the geographic region of Massachusetts. Decisions regarding the use of Housatonic NRD settlement funds for restoration activities are made jointly based on unanimous agreement of the Trustees.

Natural Resources Damages Program (NRD): The Commonwealth of Massachusetts manages natural resources such as fish, shellfish, wildlife, rare species, groundwater, rivers, lakes, ponds, and wetlands and holds them in trust for the public. If these resources are injured due to releases of oil or hazardous materials or substances, the state may recover monetary damages from those determined to be responsible for the injury to compensate the public. The Governor has designated the Secretary of the Massachusetts Office of Energy and Environmental Affairs (EEA) as a Natural Resource Trustee for the Commonwealth. Within EEA, the Massachusetts Department of Environmental Protection (MassDEP) administers the NRD Program and is the lead for this procurement and implementation.

Massachusetts Office of Energy and Environmental Affairs (EEA): EEA is a Secretariat in the Commonwealth's Executive Branch. The Governor of Massachusetts has designated the Secretary of EEA as the state's Natural Resource Trustee.

Massachusetts Department of Environmental Protection (MassDEP): MassDEP is an Executive Department under the EEA. Within EEA, MassDEP administers the NRD Program.

Restoration: Restoration means any action, or combination of actions, to restore, replace, or acquire the equivalent of injured natural resources and services that returns an injured resource to its baseline condition prior to the spill or release, substitute a resource that provides the same or substantially similar services, or to assist the recovery of an ecosystem that has been degraded, damaged, or destroyed.

5. Procurement and Grant Contract Information

A. Procurement for Grant Contracts: Solicitations and procurements are governed by specific Commonwealth regulations, and where federal funding is employed, also by federal requirements contained in the federal grant that issues the funds to the Commonwealth. Projects awarded as part of this funding opportunity will be awarded as a grant. The regulation governing this procurement is 815 CMR 2.00, with some provisions of 801 CMR 21.00. The terms of 815 CMR 2.00: Grants and Subsidies and 801 CMR 21.00: Procurement of Commodities and Services are incorporated by reference into this Grant Opportunity/Announcement. Words used in this Grant Opportunity document shall have the meanings defined in 815 CMR 2.00 and where applicable 801 CMR 21.00. Additional definitions are also provided in Section 4 of this document.

<u>B. Total Anticipated Duration of Grant Contract(s)</u>: The base period of the grant contract is three (3) years with one (1) additional one-year renewal option, for a maximum grant contract period of four (4)

years. No agreements for services may be executed after the grant contract has expired. Extension of the contract is at the sole discretion of MassDEP.

<u>C. Funding Availability, Budgeting Guidelines & Allowable Expenditures</u>: The total anticipated expenditures for Land Protection projects under this Grant Announcement are \$853,000. The MA SubCouncil reserves the right to withhold some of this funding if the aggregate value of the selected proposals is less than this sum. Grant Contracts will have a maximum obligation amount. MassDEP is under no obligation to disburse a specific sum of funding. There is no guarantee that monies will be awarded. All Grant Contracts shall be subject to available funding.

MassDEP will only reimburse costs and expenses that relate directly to the proposed Land Protection project and that will be incurred if the project is implemented. For grant contracts that are implemented under this Grant Opportunity, changes to the Scope of Services will require a formal grant contract amendment; however shifts in budget amounts between line items that do not substantively alter the Scope of Services may be considered administrative changes that will not require a formal grant contract amendment, but may require a project change order. The decision as to whether a grant contract amendment is required is solely within the discretion of the MassDEP NRD Program.

Reimbursement for Phase 2 due diligence costs shall not exceed the following per-parcel amounts: \$2,500 per title search, \$4,000 per appraisal, and \$1,200 per physical inspection and historic research of property associated with a preliminary site assessment. MassDEP and the MA SubCouncil may consider reimbursement for costs exceeding these per-parcel amounts on a case-by-case basis if warranted by site- and parcel-specific conditions. Costs cannot be reimbursed for due diligence conducted prior to issuance of this Grant Announcement. However, these costs may be reimbursable if they are incurred between the release date of this Grant Announcement and notification of selection of project to proceed with Phase 2.

MassDEP will require documentation for reimbursement of land acquisition and land protection including, but not limited to the following:

- Purchase and Sale Agreement (copy);
- Deed and/or conservation restriction as executed and recorded (copy);
- Title certification (copy);
- Cancelled checks (both sides);
- Wire transfer statements;
- Bank statements (copies); OR attested statement of Treasurer indicating the amount of payment, date paid, associated check or transaction numbers and authority of payments; and
- Conservation Restriction language that ensures appropriate natural resource protection and public access (copy).

See Attachment C (Supplemental Terms and Conditions) Section 3 (Compensation and Payment of Grant Funds) for additional requirements and restrictions on payments.

D. Matching Funds: Matching funds are not required for a project to be eligible for funding; however MassDEP and the MA SubCouncil encourage applications that leverage additional funding and in-kind

services because it extends the availability of NRD restoration funds and therefore increases the resource benefits provided to the public by the funds. The value of other acquired parcels can count as matching funds. However, qualifying matching gifts must be documented on or after the date of the Final Round 3 RP/SEA (May 7, 2013) and before the contract end-date of selected projects under this Grant Announcement. Phase 2 due diligence costs incurred prior to the issuance of this Grant Announcement, but after the Final Round 3 RP/SEA may be considered as match. If a cash or in-kind match will be provided by an entity other than the Applicant, a letter from the authorized agent of the match provider must be submitted, stating a commitment to provide the match. Note that NRD funds are characterized as non-federal funds for the purpose of serving as a match for a Federal grant.

E. Grant Contract Award: Funding for projects selected under this Grant Announcement will be through a Grant Contract issued and administered by the MassDEP's NRD Program. MassDEP and the MA SubCouncil intend to fund multiple awards to multiple organizations within the limits of the available funding. However, all of the funding could be awarded to a single project, depending on the number of applications received, the results of the evaluation and ranking of the applications, and the projected costs.

Projects that are awarded a Grant Contract shall abide by the terms and conditions set forth in Section 7 (Terms and Conditions of Grant Contract Award) and the additional terms and conditions set forth in Attachment C (Supplemental Terms and Conditions) to this Grant Announcement. Additionally, final grant contracts are subject to successful negotiation of the Final Scope of Services. Grant contracts are not final until MassDEP and the Grantee signatories have signed the Commonwealth's Standard Contract form and the Grantee has also signed the Commonwealth's Terms and Conditions and the Conflict of Interest Guidance and Disclosure Statement.

MassDEP does not guarantee that any Grant Contracts may result from this Grant Announcement, or that any particular funding amount will be awarded. It is anticipated that projects could commence immediately upon MassDEP's award of a contract. Awarded contracts will be reviewed during the contract term and, upon request by the Grantee, may be extended or otherwise amended at the sole discretion of MassDEP and the MA SubCouncil. Any extension granted will not necessarily change, or increase, the monetary value of the contract.

F. Applicant Communication with MassDEP and the Commonwealth: Applicants are prohibited from communicating directly with any employee of the procuring department or any member of the GRT regarding this Grant Opportunity except as specified in this Grant Announcement, and no other individual Commonwealth employee or representative is authorized to provide any information or respond to any question or inquiry concerning this Grant Announcement. Applicants may contact the contact person for this Grant Announcement in the event this Grant Announcement is incomplete or the applicant is having trouble obtaining any required attachments. Note that there is an open period to submit written questions up to the deadline specified in this Grant Announcement. MassDEP's response to questions from all prospective applicants that are pertinent to this procurement will be answered and posted on the MassDEP website for this Grant Announcement.

<u>G. Grant Announcement Distribution Method</u>: This Grant Announcement and Application has been distributed electronically using the Commonwealth's Procurement website COMMBUYS and the MassDEP website. It is the responsibility of every Applicant to check COMMBUYS and the MassDEP

website for any addenda or modifications to the Grant Announcement to which they intend to respond. The Commonwealth of Massachusetts and its subdivisions accept no liability and will provide no accommodations to Applicants who fail to check for amended Grant Announcements and submit inadequate or incorrect responses.

- **H. Update of Applicant's Contact Information**: It is the responsibility of the Applicant to keep current the email address of the Applicant's contact person and prospective contract manager, if awarded a contract, and to monitor that email inbox for communications from MassDEP, including requests for clarification. MassDEP and the Commonwealth assume no responsibility if a prospective Applicant's or Grantees' designated email address is not current, or if technical problems, including those with the prospective Applicant or Grantees' computer, network or internet service provider (ISP) cause email communications sent to/from the prospective Applicant or Grantee and the MassDEP to be lost or rejected by any means including email or spam filtering.
- I. Prohibition of Changes to the Grant Announcement/Application: Applicants may not alter the Grant Announcement language or any Grant Announcement component files. Those submitting an application must respond in accordance to the Grant Announcement directions and complete only those sections that prompt an Applicant for a response. Modifications to the body of this Grant Announcement, specifications, terms and conditions, or which change the intent of this Grant Announcement are prohibited. Any unauthorized alterations will cause rejection of the response by the MassDEP. If an Applicant finds an error where a change may be required, the Applicant should immediately contact the MassDEP Contact listed in Section 2D of this Grant Announcement.
- J. Minimum 180 Day Effective Time for the Application: The application, and supporting documentation submitted in response to this Grant Announcement, must remain in effect for at least 180 days from the closing date of the solicitation, including but not restricted to the proposed prices, key personnel, proposed contractors and subcontractor, and any other features of the submittal that may have bearing on the evaluation and ranking of the submittal by the GRT.
- **K.** Failure to Provide a Complete and Compliant Application: Submittals that are received that are incomplete and/or non-compliant with the requirements stated in this Grant Announcement are subject to rejection by the GRT.
- **L. Reasonable Accommodation**: Applicants with disabilities or hardships that seek reasonable accommodation, which may include the receipt of Grant Announcement information in an alternative format, must communicate such requests in writing to the contact person for this Grant Announcement. Requests for accommodation will be addressed on a case-by-case basis.
- M. Selection for Award of a Grant Contract: Applications that are determined to be eligible for grant funding as described in this Grant Announcement, and meet the evaluation criteria and the terms and conditions of the Grant Contract, as determined by the GRT, may be awarded a Grant Contract. However, the grant funds for restoration projects have a definite limit, as cited in Section 2 of this Grant Announcement. The GRT will evaluate and rank the submittals according to the criteria outlined in Section 3 of this Grant Announcement.

Failure of the Applicant to be awarded a grant under this Grant Announcement shall not eliminate

their eligibility or consideration for any future potential grant funds that may be available through the MassDEP NRD Program and/or MA SubCouncil.

N. EEA Land Acquisition Policies and Guidance: Applicants must conduct due diligence activities in accordance with the specifications detailed in the then-current EEA policies and specifications as listed and described below:

- "Land Acquisition Policy Appraisal", dated January, 2015, and Specifications, dated February 13, 2015
- "Land Acquisition Policy Title Examination Reports", dated August 1, 1995
- "Land Acquisition Policy Environmental Site Assessments", dated August 1, 1995
- "Land Acquisition Policy Surveys and Specifications", dated January 6, 2015

The scope of each Environmental Site Assessment may vary depending on the circumstances but, at a minimum, must include:

- A physical inspection of the property, and if appropriate, surrounding areas, as documented by completion of the "EOEA Environmental Site Assessment Form," dated August 1, 1995;
 and
- An inquiry into the historic uses of the property, and, if appropriate, surrounding areas, as documented by completion of the above-referenced form.

The policies and form are available by contacting MassDEP as outlined in Section 2D.

Conservation Restrictions: Proposed CRs must conform to the requirements set forth by EEA in the Model CR dated July 28, 2015, available at http://www.mass.gov/eea/grants-and-tech-assistance/grants-and-loans/dcs/.

O. Opinion of Value: An Opinion of Value by a qualified real estate professional shall include:

- Qualifications of the real estate professional relating to the preparation of the Opinion of Value;
- The physical and economic property characteristics relevant to the property;
- The purpose of the Opinion of Value;
- Information analyzed, procedures followed, and the reasoning that supports the analyses, opinions, and conclusions;
- Assumptions, hypothetical conditions, and limiting conditions that affected the analysis and Opinion of Value; and
- The effective date of the Opinion of Value.

6. Instructions for Submitting an Application

A. Application Process Overview:

The Grant Application process will consist of two project application preparation and review phases. Phase 1 includes proposal/application submittal, GRT evaluation, and selection of projects for advancement to Phase 2. In Phase 2, Applicants of selected projects will have 6 months to conduct and submit additional due diligence prior to the final GRT review and selection of projects for funding (Phase 2 Review). Phases 1 and 2 are described in more detail below:

Phase 1 (Timeline October 7, 2015 to April 6, 2016)

Phase 1 will allow 6 months for Applicants to prepare project applications, including a completed application form, project location map, an opinion of value, an estimated cost of performing Phase 2 due diligence (as described in Section 5), a narrative detailing the need for land protection, based on the selection criteria, and the feasibility of the project, a Land Protection Plan and Cost Estimate, and other application requirements detailed in Attachment B of this Grant Announcement.

Phase 1 Review (Estimated timeline April 7, 2016 to June 30, 2016)

After Phase 1 applications are evaluated and scored by the GRT, the MA SubCouncil will select projects to advance to Phase 2.

Phase 2 (Estimated timeline is July 1, 2016 to January 2, 2017)

Upon entering Phase 2, Grant Contracts will be executed by MassDEP for the Applicants of selected projects. Applicants will have up to 6 months to perform Phase 2 due diligence, including obtaining formal land appraisals, conducting an environmental site assessment as described in Section 5, providing a letter(s) of interest or commitment from the land owner(s), and providing due diligence documentation to the Mass SubCouncil.

Phase 2 Review (Estimated timeline is January 3 to April 1, 2017)

If results of the Phase 2 due diligence analysis indicate that Land Protection of a particular parcel is not feasible, the project will not receive any additional funding and will be eliminated from further consideration. Consistent with the Round 3 RP/SEA, substitute parcels cannot be considered as a part of the application.

If, after review of the appraisals and other due diligence, the MA SubCouncil selects a project for funding, the existing Grant Contract will be amended by MassDEP to provide the approved project with funding for the purchase of the parcel and/or acquisition of necessary mechanism of parcel protection (e.g., Conservation Restrictions, Article 97, Fee Protection).

Acquisition of land/mechanism for land protection (Estimated after April 1, 2017)

Applicants of Land Protected projects selected for final funding will complete the acquisition of parcel and/or necessary mechanism of parcel protection.

Land Protection projects that are selected for final funding may be eligible to receive funding even if the closing date of the Land Protection project occurs prior to the end of the Phase 2 review process. However, to remain eligible for funding under this scenario, the closing date of a Land Protection project must occur no earlier than the date of the formal announcement that a project has been selected to advance from Phase 1 to Phase 2.

B. Application Transmittal Instructions:

The Application, including all required and completed documents, must be delivered to MassDEP no later than the date and time listed in Section 2C of this Grant Announcement: **4:30 pm EST on April 6, 2016. Applications received after that date and time will not be accepted.** Refer to Attachment B (Detailed Application Requirements) of this Grant Announcement for specific requirements.

Applications shall be received by the deadline at:

Massachusetts Department of Environmental Protection Bureau of Waste Site Cleanup One Winter Street, 6th Floor Boston, MA 02108 Re: BWSC-NRD-2015-03

Attn: Karen Pelto

Hand delivered applications shall be delivered to the Massachusetts Department of Environmental Protection Reception Desk, One Winter Street, 2nd Floor, Boston, MA. You must receive a receipt showing the date and time of delivery from the receptionist as proof of delivery before the deadline. Hand delivered application packages must have the address provided above on the package.

A complete application package includes a completed "Application" form, Land Protection Plan and Cost Estimate, and other required documents as specified in Attachment B (Detailed Application Requirements) of this Grant Announcement. The Application Form (Attachment A) has been developed by MassDEP for use in NRD restoration grant announcements. Failure to provide any of the materials requested in the application package may result in the disqualification of the application.

Help reduce waste: See Attachment C (Supplemental Terms and Conditions), Section 5 of this Grant Announcement for Environmental Response Submission Compliance guidelines.

<u>C. Requirements for Application Structure and Content</u>: The required structure and submission items for the Application are specified in Attachment B (Detailed Application Requirements) of this Grant Announcement.

7. Terms and Conditions of Grant Contract Award

Any Grant Applicant receiving an award must comply with the following requirements:

A. <u>Commonwealth Terms and Conditions</u>: The general terms and conditions for this contract are set forth in two standard Commonwealth documents:

- Commonwealth of Massachusetts Standard Contract Form; and
- Commonwealth Terms and Conditions

The terms and conditions contained in these two documents supersede any and all other terms that may be defined explicitly or implied in this Grant Announcement. It is important that the entity submitting proposals fully understand all of the terms and conditions contained in these documents, the referenced terms in these documents, and how the terms apply to their agency, organization or business. A Grantee that fails to comply with the terms and conditions required by this Grant may be terminated from the contract.

In addition to meeting the requirements of this Grant Announcement, the Grantee's authorized signatory must sign and submit the "Commonwealth Terms and Conditions" and the "Standard Contract Form" with the completed Grant Application documents.

- **B.** <u>Supplemental Terms and Conditions</u>: Supplemental terms and conditions are requirements that are specific to the contracts resulting from this Grant Announcement. The Supplemental Terms and Conditions are provided in Attachment C (Supplemental Terms and Conditions).
- **C.** <u>Additional Requirements</u>: In addition to complying with the requirements of this section, any Applicant receiving a Grant Award must adhere to all requirements of the Grant Application, and all documentation submitted in support of that application. If, after award of a Grant to a recipient, the GRT receives information that there has been a material omission or misrepresentation by the Grant Applicant regarding any aspect of the proposed project, this may constitute grounds for invalidating the Grant award.

8. List of Attachments:

Attachment A: Application

Attachment B: Detailed Application Requirements
Attachment C: Supplemental Terms and Conditions

Attachment D: Conflict of Interest Guidance and Disclosure Statement Form

9. List of Acronyms:

ACRONYM	TITLE
	Comprehensive Environmental Response, Compensation, and Liability Act
CERCLA	(federal)
CMR	Code of Massachusetts Regulations
DOI	Department of Interior (federal)
	Executive Office of Energy and Environmental Affairs (Commonwealth of
EEA	Massachusetts)
GE	General Electric
GRT	Grant Review Team
	Massachusetts SubCouncil of the Housatonic River Natural Resources Trustee
MA SubCouncil	Council
MassDEP	Massachusetts Department of Environmental Protection
M.G.L.	Massachusetts General Laws
MOA	Memorandum of Agreement
NOAA	National Oceanic and Atmospheric Administration (federal)
NRD	Natural Resources Damages
NRDAR	Natural Resources Damage Assessment and Restoration
PEA	Programmatic Environmental Assessment
RP/SEA	Restoration Plan and Supplemental Environmental Assessment
RPSP	Restoration Project Selection Procedure
USFWS	U.S. Fish and Wildlife Service (federal)

ATTACHMENT A

APPLICATION

This application and the detailed Land Protection Plan and Cost Estimate that are attached are the documents that will be evaluated to determine if the project is selected for funding and implementation.

A. Applicant Information		
Applicant Name:		
Mailing Address:		
City/Town:	State:	Zip:
Applicant website (if applicable):		
Type of Entity:		
☐ Private Individual ☐ Non-profit Organization	☐ State Government	
☐ Federal Government ☐ Tribal Government	☐ Municipal Governm	ent
County Government Corporation/Business	☐ Academic Institution	า
Other (explain)		
B. CONTACT PERSON		
Name:	Title:	
Mailing Address:		
City/Town:	State:	Zip:
Email address:		
Telephone:	Fax:	
Applicant Signatory (Person legally authorized to sign for t	the Applicant I cave b	lank if same as above)
Name:	Title:	
C. PARCEL INFORMATION		
Please complete this section for each parcel that is part of for multiple parcels.	f the proposal. Include	copies of this section
Total Number of Parcels in Project:	Parcel Number:	_
This Parcel Information is being completed for: A parcel or interest in a parcel to be purchased:		

	⊒ Fee	☐ Conservation Restriction
,	A parcel or in	terest in a parcel to be donated (may be matching):
	□ Fee	☐ Conservation Restriction
Total Pa	rcel Acreage:	
<u>Parcel In</u>	nformation:	
Owner:_		
Location	1:	
Assessor	rs' Sheet#:	Lot #:
projects available Please re dated Ja	selected for e during Phas efer to Sectio	oraisal: Please Refer to Section 6; Phase I requires an Opinion of Value. Only those advancement to Phase 2 would require an Appraisal. If a current appraisal is e 1, it may be submitted with this application in lieu of an Opinion of Value. In 5N of this Grant Announcement and the "Land Acquisition Policy – Appraisal", and Specifications, dated February 13, 2015 to determine the specifications for
Please c	heck one:	
	☐ Full Narrati	ve Appraisal
Appraise	er:	
Valuatio	n:	
Date of A	Appraisal or (Opinion of Value:
•	Appraisal or C ion deadline).	pinion of Value can be dated no earlier than one year prior to the Application
Conserva	ation Restrict	ion (CR):
		only the CR will be acquired, to what entities do you intend to convey a ion or partial interest therein?
Organiza	ation Name:	
Contact	Person:	
Mailing	Address:	

City/Town:	State:	Zip:
Email address:		
Telephone:	Fax:	
Public Interest served by CR:		
Attributes that will be protected by CR (e.g. open etc., see Final Round 3 RP/SEA for discussion and		tection of wildlife habitat,
What activities will be allowed? And what activiti attributes?	es will be restricted in o	rder to protect the
The language for the Draft CR (refer to Model CR of http://www.mass.gov/eea/grants-and-tech-assist if necessary.		
D. Project Information		
Project Name: Provide a brief project working na MA SubCouncil to refer to this project.	me. This will be the nar	ne used by MassDEP and the

<u>Abstract</u>: Provide a concise (not to exceed 250 words) description of the proposed Land Protection project and its benefits to injured natural resources and/or natural resource services. Include a general summary of project tasks, costs, schedule and partners. This project abstract as submitted may be widely distributed to inform stakeholders and the public.

<u>Projec</u>	t Location (street address	, geographic landmarks):	
	☐ Longitu	de and Latitud	e of the approximate center of the project is:	
<u>Projec</u>	t Location N	<u> Мар:</u>		
photo geogra	graph, show aphic inform	ving the project nation, includin	preferably an 8.5 x 11 inch USGS topographic map or aerial tocation and the extent. Include pertinent topographic and g a scale, and north arrow. It is important the boundaries or ated on the map at an appropriate scale.	
aerial inch, t envelo GRT w	photo, and hat plan, dr ope clearly n ith an accur	that plan, draw awing or map i narked "Projec rate delineatioi	er drawing or map that is not from a USGS topographic map ving or map provides the same information, or is larger than a may be submitted in lieu of a 8.5 x 11 inch map, as long as it is t Location Map." The purpose of the location map is to prove of of where the proposed project is located, the boundaries a native size of the area involved with the project.	8.5 X 11 is in an vide the
<u>Projec</u>	t Site Poter	ntial Contamina	ation:	
be pot Plan (I	entially con MCP) 310 CM ch/it-serv-a	taminated by o MR 40.000? Re	ation suggesting that the property where the project is to occil/hazardous material as defined in the Massachusetts Contiefer to the MassGIS website at:	

If yes, please briefly describ	oe:		

<u>Site Description</u>: Provide an overview of the Land Protection project site(s), including any pertinent information that would illustrate its ecological and social significance, in particular its proximity and relationship to injured natural resources. Describe the project site conditions in the context of subwatershed conditions, including environmental concerns about nonnative vegetation, water quality, or other conditions that affect habitat and ecosystem quality. If applicable, describe site features or conditions that appear on the site location map to be provided with this application.

<u>Project Description</u>: Applicants should scale the description to the size and complexity of the project. Small, uncomplicated projects would not require the detail nor be as extensive as larger, more complex projects. Proposals that are succinct and to the point are encouraged. The goal is to convey the goals and benefits of the project, how the project will be implemented, the experience of those who will be in charge and who will implement the project, and how much the project will cost.

The project description must provide sufficient detail for the GRT to assess the feasibility of the project and its ability to achieve restoration goals. The project description must contain the following information and provide sufficient detail for the evaluation of the proposed project in terms of benefit to the resource.

Describe the following items in the project description:

- 1. Project and its major components;
- 2. How the project will be implemented;
- 3. General schedule for completion of the project;
- 4. Ongoing maintenance and care that will be required after completion, and who will be responsible for the maintenance and care, if required (note that this grant award will not fund for operation and maintenance care);
- 5. How the proposed project will benefit natural resources and/or services that were injured; and
- 6. Community or neighborhood involvement in the planning and implementation of the project.

Note that the project description should be consistent with the task details provided in the Land Protection Plan and Cost Estimate to be submitted in accordance with Attachment B (Detailed Application Requirements).

Project Partner/Subcontractor (If applicable):

Provide the name of the firm or organization with whom you plan to partner/subcontract to complete the proposed project.

Name:			
Mailing Address:			

City/Town:	State: Zip:
Project Partner/Subcontractor website (if applicable):	
Type of Entity:	
☐ Private Individual ☐ Non-profit Organization	☐ State Government
☐ Federal Government ☐ Tribal Government	☐ Municipal Government
☐ County Government ☐ Corporation/Business	☐ Academic Institution
☐ Other (explain)	
Project Benefits:	
List, in summary form, specific benefits to the natural reso particularly to riparian and floodplain resources. Submit a	• • • • • • • • • • • • • • • • • • • •
Summary of Project	Benefits

Project Potential Environmental and Socioeconomic Impacts:

Complete the attached tables to indicate the potential environmental, social, and economic impacts of the proposed project. Examples of these potential impacts are provided for your consideration when evaluating the proposed project.

Examples of Environmental Impacts (not a comprehensive list):

- Air quality: Project may increase potential for release of pollutants to ambient air, via direct emissions or re-suspension of soil and/or dust, including short-term releases from construction vehicles, etc.
- Instream flow: Project may increase or decrease river flow, either intermittently or over long periods of time, thereby affecting aquatic life.
- Surface water quality: Pollutants may be released to surface water via point or non-point sources. Includes conventional pollutants (e.g., nutrients), sediments (e.g., turbidity), and toxic pollutants (e.g., metals). Beneficial impacts may occur if project reduces pollutant loadings (e.g., wetland filtration of runoff).
- Sediment quality: Project may affect concentrations of pollutants in riverbed and bank sediments.

- Sediment quantity: Project may result in release of sediment short-term (turbidity) or long-term (redistribution) and have negative or positive impact on benthic habitat.
- Soil quality: Project may affect the concentration of pollutants in soils or the potential for soils to erode.
- *Groundwater quality:* Project may affect the quantity or quality of groundwater resources (e.g., leaching of pollutants to groundwater).
- Wetlands quality and services: Project may influence the ability of wetlands to provide key functions and services, including habitat for wildlife, nutrient removal, flood control, and erosion control.
- Diversity and abundance of aquatic species: Project may influence the population and diversity of fish, shellfish, amphibians, and other aquatic wildlife. If relevant, highlight beneficial or adverse effects on rare, threatened, or endangered species.
- Diversity and abundance of birds and terrestrial wildlife species: Project may influence the
 population and diversity of wildlife (mammals, reptiles, invertebrates, birds) dependent upon rivers
 and riparian areas. For instance, a land acquisition project may conserve streamside habitat used
 by mink and river otter. If relevant, highlight beneficial or adverse effects on rare, threatened, or
 endangered species.
- Diversity of plant communities: Project influences the number of aquatic or terrestrial plant species. Highlight beneficial or adverse effects on rare, threatened, or endangered species.
- *Invasive species*: Project may disturb terrestrial or aquatic habitat encouraging colonization by invasive species or may include control and elimination of invasive species.

Examples of Social Impacts (not a comprehensive list):

- Environmental Justice populations: Project may affect the quality of life (e.g., health, income) of minority or low income populations living near the project site.
- Sense of community and well being: Project may influence relationships between social groups in the community and residents
- *Public health or safety*: Project may influence the safety of individuals who access the site. For instance, trail improvements may improve safety in a popular hiking area.
- Recreational activity: Project may influence the types, amount, and quality of recreational activity that the site can accommodate. For example, construction of a boating ramp may improve access for boaters and anglers. Likewise, a wetland restoration may attract species of interest to birders.
- Aesthetics: Project may influence residents' and visitors' general enjoyment of the site, separate
 from recreational use. For instance, a land conservation effort may preserve scenic vistas or similar
 viewsheds.
- Native American Trust Resources: Project may affect the existence, quality, or accessibility of Native American resources such as fishing resources, burial grounds, and other sacred sites.
- Non-Tribal cultural or historic sites: Project may affect the existence, quality, or accessibility of culturally significant sites that are listed on, or eligible to be listed on, the National and/or State Register of Historic Places or another such formal designation.
- Education: Project may affect the general public's understanding of the natural world such as the installation of interpretive signs at the site of a restored wetland or a place-based river curriculum instituted in schools.
- Local partnerships and collaborative efforts: Project may affect the degree of coordination between individuals and organizations, potentially influencing the efficiency of community-based

- environmental protection efforts. For instance, two watershed associations may collaborate on a regional project and share data and staff resources.
- Availability and quality of drinking water: Project may influence surface and groundwater resource quality, affecting whether the resources are suitable for private or public drinking water supplies.
- Subsistence activity: Project may influence local individuals or families who rely on hunting or fishing activity for sustenance.
- Nuisances: Project may affect the quality of the human environment in the short- and/or long-term by influencing dust and noise levels, odors, glare, etc.

Examples of Economic Impacts (not a comprehensive list):

- Short-term commercial economic impact of restoration action: Project may affect employment or income of individuals and businesses during the construction stages. For instance, a trail building project may provide work for local landscaping or construction firms.
- Recreational expenditures and related businesses: Through impacts on recreation and tourism,
 project may increase or decrease revenues at local businesses. Affected businesses potentially
 include guide services, bait and tackle shops, sporting goods stores, hotels, grocery stores, and gas
 stations.
- Existing resource-based industries: Project may influence revenue and employment in resource-based industries such as agriculture and forestry. For instance, a conservation effort may introduce sustainable forestry practices in combination with recreational enhancements.
- Commercial water users: Project may affect local businesses' ability to use river water for production. For instance, a flow-enhancement project may limit the amount of cooling water that can be withdrawn by an up-stream power plant.
- Property values: Project may influence the market price of land or structures located near the
 project site, affecting the wealth of property owners. For example, a land conservation effort may
 enhance the value of abutting residences.
- River-based commercial navigation: Project may affect the ability of cargo or ferry vessels to navigate safely. For example, a dam removal project may eliminate a small ferry crossing on a river.
- Wastewater discharges: Project may affect the cost of treating and discharging wastewater. For
 example, a project that improves surface water quality in a river may increase or decrease
 (depending on the pollutant) the cost of treating wastewater that will be discharged into the same
 river by industrial and municipal facilities.
- Stormwater discharges: Project may affect the cost of treating and discharging stormwater by incorporating best management practices.

CHECKLIST: POTENTIAL ENVIRONMENTAL AND SOCIOECONOMIC IMPACT Impact Category: Environmental

Impacts On	No Impact	Minimal Adverse Impacts	Significant Adverse Impacts	Beneficial Impacts	Temporary Short-Term Impacts	Long-Term Impacts	Mitigation Required	Does Not Apply
Air quality								
Instream flow								
Surface water quality								
Sediment quality								
Sediment quantity								
Soil quality								
Groundwater quality								
Wetlands quality and services/functions								
Diversity and abundance of aquatic species								
Diversity and abundance of terrestrial wildlife species								
Diversity of plant communities								
Invasive Species								
Other:								
Other:								

CHECKLIST: POTENTIAL ENVIRONMENTAL AND SOCIOECONOMIC IMPACT

Impact Category: Social

Impacts On	No Impact	Minimal Adverse Impacts	Significant Adverse Impacts	Beneficial Impacts	Temporary Short-Term Impacts	Long-Term Impacts	Mitigation Required	Does Not Apply
Environmental Justice populations								
Sense of community and well-being								
Aesthetics								
Public health or safety								
Recreational activity								
Native American Trust Resources								
Non-tribal cultural or historic resources								
Education								
Local partnerships and collaborative efforts								
Availability and quality of drinking water								
Subsistence activity								
Nuisances								
Nuisances								
Other:								
Other:								

CHECKLIST: POTENTIAL ENVIRONMENTAL AND SOCIOECONOMIC IMPACT Impact Category: Economic

Impacts On	No Impact	Minimal Adverse Impacts	Significant Adverse Impacts	Beneficial Impacts	Temporary Short-Term Impacts	Long-Term Impacts	Mitigation Required	Does Not Apply
Short-term commercial								
Property values								
River or land-based recreational expenditures and related businesses								
Existing resource-based industries								
Commercial water users								
River-based commercial navigation								
Wastewater discharges								
Stormwater discharges								
Other:								
Other:								

Authorizing Statement

declare that the information included in this Application and all attachments is true, complete, and ccurate to the best of my knowledge, and that the proposed project complies with all applicable stat ocal and federal laws and regulations.						
Signature of Applicant	 Date					
Name of Applicant						

ATTACHMENT B

Detailed Application Requirements

A. Requirements for Language, Measurements and Currency: Unless otherwise specified in this Grant Announcement, all communications, responses, and documentation for this Grant Application, Grant Award and the implementation of the project after award must be in English, all measurements must be provided in United States (US) Customary Units (miles, yards, feet, inches, acres, pounds, tons, etc.) and all cost proposals and monetary figures in US currency (US dollars).

B. Required Structure and Content for the Application

The Application structure is designed to: 1) provide GRT evaluators with the project information to evaluate consistency with the goals of the Housatonic River Restoration Program and the MassDEP NRD Program, 2) to provide MassDEP and the MA SubCouncil assurance that the Applicant can successfully manage and implement the project, and 3) to provide the Commonwealth required documents and signatures needed to enter into a Grant Contract with the Applicant and for the Applicant to receive funding for the project if selected for award.

Applicants are required to complete all sections of the Application structure and should scale their responses to the size and complexity of the project. Small, uncomplicated projects will not require the detail nor be as extensive as larger, more complex projects. The Applicant should convey the goals and benefits of the project, explain the project implementation process, describe the experience of those individuals who will be managing, and/or implementing the project, and how much the project will cost.

Applicants are advised that MassDEP does not require elaborate applications enhanced by publication-type, high-quality features such as elaborate covers or inserts, glossy or other publication-quality attributes. Visual appearance and high production value are not features that will be used in the evaluation process to determine the merits of the proposed project. In addition, extraneous materials that have not been requested in this Grant Announcement will be removed prior to the GRT receiving their copies. Grant applications must comply with the proposal submittal requirements specified in this Grant Announcement, as well as provide clear, concise and well written narratives that will enable the GRT to fairly evaluate the proposed the project.

The following table is a summary of the sections of the application required for a complete and compliant submittal in response to this Grant Announcement. Following the table are detailed descriptions defining what each section should address.

Proposal Structure And Required Submittals				
	Application Coversheet (see template at end of this section.)			
Section 1	Application (Grant Announcement Attachment A)			
Section 2	Land Protection Plan and Cost Estimate			
Section 3	Key Personnel Resumes			
Section 4	One (1) copy of Letter(s) of Commitment from Project Partners (if applicable).			

Section 5	Conflict of Interest Guidance and Disclosure Certification Statement (Grant
	Announcement Attachment D)
Section 6*	Signed (wet-ink) "Commonwealth of Massachusetts- Standard Contract Form"
	signed by the applicant's authorized signatory. Submit one wet-ink copy in each of
	the two "original" copies of the proposal that are to be submitted.
Section 7*	Signed (wet-ink) "Commonwealth Terms and Conditions" signed by the applicant's
	authorized signatory. Submit one wet-ink copy in each of the two "original" copies
	of the proposal that are to be submitted.
Section 8*	Request for Taxpayer Identification Number & Certification (Mass. Substitute W-9),
	or Certification of Tax Compliance (for non-public entities)
Section 9*	Applicant's Authorized Signatory Listing
Section 10*	Electronic Fund Transfer (EFT) Form (if Applicant does not currently have one).
CD Disk	Provide ONE electronic copy of the entire submittal in PDF format in an unlocked
	file.
* Tamanlatas fau	the former required in the patential of costions are monifold as attached and to the Count and on the

^{*} Templates for the forms required in the asterisked sections are provided as attachments to the Grant under the "Attachments" tab on the COMMBUYS website for this solicitation and on the Office of the Comptroller website http://www.mass.gov/osc/publications-and-reports/forms/contracts.html

The following paragraphs provide a detailed description of the information to be addressed in each section of the proposal:

Application Coversheet

The first page of the application should be a completed coversheet using the template provided at the end of this section (Application Coversheet). Response to this Grant Announcement requires multiple copies of the application, or specific sections of the application as described in this Attachment B Subsection C (Submitting the Application). Each of the multiple copies shall use the Application Coversheet, with the appropriate box checked to indicate which of the required documents it is, and the other required information completed.

Section 1. Application (Grant Announcement Attachment A)

Applicants are required to complete the "Application" section presented in Attachment A and include the information as Section 1 of the Proposal. Applicants should scale their responses to the size and complexity of the project. Small, uncomplicated projects will not require the detail nor be as extensive as larger, more complex projects. The Applicant should convey the goals and benefits of the project, explain the project implementation process, describe the experience of those individuals who will be managing, and/or implementing the project, and how much the project will cost.

Section 2. Land Protection Plan and Cost Estimate

The Land Protection Plan and Cost Estimate provides the MassDEP and GRT with a description of the Applicant's approach and costs for implementing the work. The Land Protection Plan and Cost Estimate, consisting of task descriptions, project schedule, project management plan, project personnel organization chart, and project budget, will serve as the Scope of Services for the contract if the Applicant is awarded a Grant Contract.

Task Descriptions

Depending on the size and complexity of the project, the project should be divided into major tasks that have logical, clearly defined work categories with milestones, end-points, and discrete task level cost estimates. The descriptions of the activities and resources to be used for each task must align with the tasks and costs provided by the Applicant in the Project Budget Summary Form of the application. An example template for the Project Budget Summary Form is included at the end of this Attachment.

The number of tasks to be used for the project should be scaled to the size and complexity of the project. Relatively small, low-cost projects may include only one or two tasks, where larger, more complex projects may list multiple tasks. If a project is to be phased, each phase could be identified as a discrete task. Items that should be included in the project and task descriptions, where applicable, include the following:

- Identify to the best of your ability who will be performing each project task and whether the
 work will be done by applicant or by an external firm or group, including project partners and
 subcontractors, if applicable;
- Identify any planning or permitting activities that must be completed prior to project implementation, including the name of the permit or approval, the name of the entity with authority to grant or deny the permit or approval, and the current status of the permit or approval (e.g., not yet applied, pending, granted, denied, under appeal); and
- Include an operation and maintenance plan, as appropriate, and describe the appropriate legal, financial, and operational mechanisms that are or will be in place to conduct operation and maintenance to ensure sustained public use or other long term benefits.

At the end of the task description, provide a narrative explaining the costs for labor, contracted costs, materials, equipment and supplies, travel and other expenses needed to implement the task as defined in Project Budget Summary Form Section of this Attachment. The purpose of the cost narratives is to clearly show the cost build-up that supports the cost for the entire task presented in the Project Budget Summary Form that is to be provided in the application.

Project Schedule

The Land Protection Plan and Cost Estimate shall include a project milestone schedule by task and, where appropriate, by milestone. The schedule can be defined by actual dates (example: June 30, 2017), or by project phase duration. The project schedule can be presented in a table form or a graphic form, as long as the schedule is clear and easily understood.

Project Management Plan

As part of the Land Protection Plan and Cost Estimate, the Applicant shall include a Project Management Plan that describes how the project will be managed, and includes a detailed description of how the project manager will ensure that the work and milestones are accomplished in accordance with the Land Protection Plan and Cost Estimate, and how project budgets will be tracked and controlled. In the example provided below, the project management is described in Task 1.

The size and complexity of the Project Management Plan should be scaled to the size and complexity of the project. Simpler, lower cost projects will not require as much detail as larger, more complex and

costly projects.

Project Personnel Organization Chart

The Land Protection Plan and Cost Estimate must include an organization chart that identifies the Applicant's key personnel, project partners and their key personnel, if applicable, and use the plan narrative to describe the roles and responsibilities of those presented in the organization chart. The Land Protection Plan and Cost Estimate must also include a description of the Applicant's and project partner's/subcontractor's experience and how that experience demonstrates that the Applicant's proposed organization provides the capability to achieve the technical and financial goals of the project.

Example Task Descriptions

An example of a typical Land Protection Plan and Cost Estimate is presented in the following paragraphs. However, the Applicant is not required to use this format and can use any task format as long as it is logical and clearly defines work to be implemented. Note that each task requires a narrative explaining the cost-build up in the Project Budget Summary Form that is presented in the application:

Example Task 1: <u>Project Management</u>: The task description in the Land Protection Plan and Cost Estimate for management and administration should correlate to the description in the Project Management Plan.

The Applicant should provide a task for the activities to administer and manage the project, including preparing the reports to be submitted to the MassDEP NRD Program Manager, as defined in the Grant Announcement Attachment C, #12 which requires all projects to have quarterly progress reports. The costs associated with preparing these progress reports can be budgeted in Task 1.

Example Task 2: <u>Due Diligence</u>: This task could include all activities to complete the Phase 1 and Phase 2 due diligence required for the property acquisition, including but not limited to title search, surveys, appraisals, market analysis, or opinion of value as required, preliminary work on conservation restriction, and site assessment. This task should be separated into a subtask for Phase 1 due diligence and a subtask for Phase 2 due diligence. See the example Budget Summary Form.

Example Task 3: <u>Property Acquisition</u>: If a project is select for final funding of a Grant Award following Phase 2 Review, this would include the purchase of the parcel and/or acquisition of the necessary mechanism of parcel protection (e.g. Conservation Restriction).

Example Task 4: <u>Due Diligence Analysis Report</u>: A Due Diligence Analysis report shall be prepared as part of the Phase 2 activities. The MassDEP and the MA SubCouncil will use this due diligence report to select land protection projects for final funding for the purchase of the parcel and/or acquisition of necessary mechanism of parcel protection. A Due Diligence Analysis report produced under this grant must be comprehensive, professionally written and produced, and contain useful recommendations based on sound technical assessment/planning information gathered during the project. One (1) original, one (1) copy and an electronic version for potential posting on MassDEP's

web page or to produce more copies if needed will be required.

Summary of Task Structure: These hypothetical four tasks are only an example of how an Applicant might structure the Land Protection Plan and Cost Estimate. The actual number of tasks and their content should be scaled to the size, complexity and cost of the task, with the goal of providing the GRT evaluators with sufficient information to understand the costs presented in the Cost Proposal to be provided by the Applicant.

Geographic Information System (GIS) Work

GIS work could be a component of one or more tasks. If so, GIS work should be described as a sub-task in the Land Protection Plan and Cost Estimate and the description should provide information on the type of database(s) that will be used, describe any ground-truthing of information, and state scale of maps to be produced. Additionally, at the end of the project, all GIS data files shall be delivered to MassDEP, on disk in ArcInfo export format with meta-data documentation.

Land Protection Project Budget Summary Forms

Applicants must provide a detailed project budget, presented by task, using the Project Budget Summary Form provided below. Narratives that describe each of the cost items used to build the task costs and total budget must be provided in the Land Protection Plan and Cost Estimate task descriptions as described earlier in this section.

Each application must contain a budget, and the amounts for each budget line item should be documented. The budget narratives provided in the task descriptions (as described above) should clearly state any assumptions used to develop the proposed budget. The budget narrative provided in the Land Protection Plan and Cost Estimate task descriptions of the application must provide sufficient detail for the GRT to assess the relationship of expected costs to expected benefits and the project's ability to achieve restoration goals. This information will be the basis of a Scope of Services as part of a contract if the project is selected for implementation.

Applicants must indicate in the budget the total amount of NRD funding that will be expended in the following categories: cost of land acquisition/land projection, employee labor costs (includes direct salary and indirect overhead costs); contracted services (i.e. consultants, contractors, vendors); materials, equipment and supplies; travel; and other (specify). Applicants must indicate the total amount of NRD funding and the source and total amount of other contributions (committed and not committed cash and/or in-kind) that will be allocated to each major task.

Definitions of Expense Categories used in Funding Allocation and Budget Summary Forms:

<u>Labor</u> – Identify the number of Applicant's staff and any personnel required to complete the project, the estimated number of hours that each staff will work and the hourly rate for each staff. Hourly rates must be inclusive of all benefits and other labor overhead. Include in this category administrative, clerical, bookkeeping, and other support staff services that would be reimbursed by the NRD funding (unless these activities are sub-contracted; if so, indicate under Sub-Contracted Services).

Sub-contracted Services – Indicate the dollar value of any services to be provided by others hired under

sub-contract for professional services. This category includes, but is not limited to, consultant services, materials, equipment, data processing, printing, and laboratory testing. Identify the specific service(s) to be performed.

<u>Materials, Equipment and Supplies</u> – Identify the costs of major materials, equipment and supplies necessary to prepare and implement this project. These items include articles rented, leased or purchased for use on the project by the applicant, with a cost of \$250 or more.

<u>Travel</u> – Indicate travel costs that are essential to conduct the project. Explain expected travel destination(s), purpose of travel, number of people traveling, and number of trips to be made. Travel rates may not exceed current state employee rates for meals, lodging, and mileage.

<u>Other</u> – Identify other costs required to complete the project. List other anticipated project costs that have not been addressed in other budget categories. *Note that NRD Funds cannot be used to pay interest on loans taken out to cover project expenses*.

Section 3: Key Personnel Resumes

Provide brief resumes of those persons that are considered key to the project to manage and administer the work, as well as any other persons that will provide important technical or other services that are key to the project. The resumes should demonstrate that the Applicant has the individuals with the experience and skills to successfully implement those aspects of the project to which they would be assigned. Subcontractor's resumes may also be included here as appropriate.

Section 4: Letter(s) of Commitment from Project Partner(s)

One copy of any letter(s) confirming commitments of other entities involved in the project is required. Letters from entities not providing access, funding or in-kind services to the project but supporting its goals and objectives are not required but can be included. Note that a letter of interest or commitment from the land owner is a requirement of Phase 2 due diligence, but is not required as a component of this application.

Section 5: Conflict of Interest Guidance and Disclosure Statement

All Applicants must review, understand and certify that, to the best of their knowledge, no conflict of interest is present, or that any potential or appearance of a conflict of interest has been disclosed with the submittal of the proposal. Conflict of Interest, as it applies to this procurement and grant, is explained in Attachment C (Supplemental Terms and Conditions), Clause 10. The Applicant's signatory must sign the certification statement provided in Attachment D (Conflict of Interest Guidance and Disclosure Certification Statement Form).

Section 6: Commonwealth of Massachusetts Standard Contract Form; Commonwealth Terms and Conditions

The "Commonwealth of Massachusetts Standard Contract Form" (Standard Contract Form) is the only document that authorizes an award of the contract to the Applicant, and as such, the Applicant's authorized signatory must sign it. A wet-ink signed copy is required with each of the two "Original" proposals as specified below in Subsection C (Submitting the Application). If the Applicant is selected for award of a contract, MassDEP will counter-sign the Applicant's wet-ink signed copies, and return

one to the Applicant to authorize the award. In addition, the Applicant must execute the Commonwealth's Terms and Conditions (two wet-signed copies) of and return it with the Application package.

The most recent, applicable version of this form is available on the Massachusetts state website at the following web address: http://www.mass.gov/dor/docs/dor/ust/forms/standard-contract-form.pdf

Sections 6 through 10: Commonwealth's Required Submittals

Sections 6 through 10, as listed in Section B of this Attachment, are forms that are required by the Commonwealth with all responses to the Grant Announcement. These forms are provided under the Attachment tab on the COMMBUYS website for this Grant and on the Office of the Comptroller website http://www.mass.gov/osc/publications-and-reports/forms/contracts.html.

C. Submitting the Application

All applications shall use the Application Coversheet provided at the end of this section.

The applications must be clearly subdivided into the 10 sections described above in Subsection B of this Attachment (Required Structure and Content for the Application). The content of each section should comply with the required information. The preferred format is for the proposals to be submitted in three-ring binders, one for each proposal. However, this is not a requirement as long as the proposal pages are clearly subdivided into the 10 sections, not including the required coversheet, and the pages are reasonably secured so as not to be easily dislodged when the proposal package is opened.

The Grant Announcement and required application and its components are structured to address a wide range of scale and cost projects that may be proposed, and proposals for smaller scale and cost projects would not necessarily require as extensive a response to all of the components of the submittals that are required in the proposal. However, each of the components is important in conveying information to the GRT, as well as meeting the requirements of the Commonwealth. The Applicant is advised that each application must address each of the 10 sections required in the proposal, even if the response for that section is brief.

The following table provides the requirements for submitting the proposals:

Application Item		Requirement	Number of Copies
1	"Original #1" and Original #2- Complete Application - Coversheet and Sections 1 through 10.	Complete copies marked on outside cover as "Original", and containing the wet-ink signed forms for Sections 6 and 7 the Standard Contract Form and the Commonwealth Terms and Conditions, respectively.	2 originals
2	"Copy" – Complete Application – Coversheet and Sections 1 through 5 only.	Copies of only Proposal Sections 1 through 5, with the outside covered marked "Copy".	5 copies.
3	Computer CD or DVD [Complete Application]	A Compact Disk (CD) or DVD disk with a copy of the complete proposal (Application Coversheet and Sections 1-10), all sections in Adobe PDF format in an unlocked file. The disk shall be clearly marked with the name of the Applicant, the Grant Announcement No. BWSC–NRD-2015–03, the project name, and the date.	

APPLICATION COVERSHEET

Grant Announcement NO. BWSC-NRD-2015-03
Housatonic River Natural Resource Damages Fund
Second Subround of Round 3 Restoration Project Proposals
For Land Acquisition to Conserve Habitat
MassDEP NRD Assessment and Restoration Program
Massachusetts SubCouncil to Housatonic River Natural Resource Trustee Council

Check hox on right to indicate which of the required documents this is.

	ingine to intalcate willen or the	e required documents tr	113 13.		
	ORIGINAL #1 COMPLETE APPLICATION WITH WET-INK SIGNED STANDARD CONTRACT FORM AND COMMONWEALTH TERMS AND CONDITIONS.				
ORIGINAL #2 COMPLETI CONTRACT FORM AND COMI					
COPY OF APPLICATION	SECTIONS 1 – 5 ONLY	COPY NUMBER:		of 5	
ıme of Applicant:					
me of Project:					

Land Protection Project Budget Summary Form - EXAMPLE

Land F	rotection Project	Budget Summary For		T
Task Description	Proposed Cost	Other Contributions Cash or in-Kind (Committed)	Other Contributions Cash or in-Kind (Not-Committed)	Total Cost
TASK 1 – Project Management				
a. Labor				
b. Materials, Equipment and Supplies				
c. Travel				
Subtotal Task 1				
TASK 2.1 Phase 1 – Due Diligence				
a. Labor				
b. Contracted Services				
c. Materials, Equipment and Supplies				
d. Travel				
e. Other				
Subtotal Task 2.1				
TASK 2.2 Phase 2 – Due Diligence	2			
a. Labor				
b. Contracted Services				
C. Materials, Equipment and Supplies				
d. Travel				
e. Other				
Subtotal Task 2.2				
TASK 3 – Property Acquisition				
a. Labor				
b. Cost of Parcel				
c. Materials, Equipment and Supplies				
Subtotal Task 3				
TASK 4 – Due Diligence Analysis Report				
a. Labor				
b. Materials, Equipment and Supplies				
c. Other				
Subtotal Task 4				
TOTAL (all Tasks)				
			•	

ATTACHMENT C

Supplemental Terms and Conditions

Housatonic River Natural Resource Damages Fund
Second Subround of Round 3 Restoration Project Proposals
for Land Acquisition to Conserve Habitat
MassDEP NRD Assessment and Restoration Program
Massachusetts SubCouncil to Housatonic River Natural Resource Trustee Council
Solicitation/Contract No.: BWSC-NRD-2015-03

In addition to the Commonwealth Terms and Conditions cited in Section 7A of the Grant Announcement, the following supplemental terms and conditions apply to the grant contracts issued as a result of this Grant Announcement:

- 1. <u>Electronic Communication/Update of Grantees' Contact Information</u>: It is the responsibility of the Grantee to keep current the email address of the Grantee's contact person and prospective contract manager, and to monitor that email inbox for communications from MassDEP, including requests for clarification. MassDEP and the Commonwealth assume no responsibility if a Grantee's designated email address is not current, or if technical problems, including those with the Grantee's computer, network or internet service provider (ISP) cause email communications sent to/from the Grantee and MassDEP to be lost or rejected by any means including email or spam filtering.
- **2.** <u>Contract Expansion</u>: If additional funds become available during the grant contract duration period, MassDEP reserves the right to increase the maximum obligation to some or all contracts executed as a result of this Grant Announcement or to execute contracts with Grantees not funded in the initial selection process, subject to available funding, satisfactory contract performance and service or commodity need.

3. Compensation and Payment of Grant Funds:

Costs which are not specifically identified in the Applicant's response, and/or accepted by MassDEP as part of a Grant Contract, will not be compensated under any contract awarded pursuant to this Grant Announcement. The Commonwealth will not be responsible for any costs or expenses incurred by Applicants responding to this Grant Announcement.

Upon award of a contract, the following terms and conditions apply to compensation and payment to the Grantee.

- **a. Payment for Services Delivered**: Contracts will be paid on a reimbursement of costs basis and under maximum obligation contract basis. The payment procedure for awards is reimbursement for costs incurred for the project during the contract period. Only project costs incurred during the contract period will be eligible for payment.
- **b.** Payment only for MassDEP Accepted Services: Compensation will be made for services delivered and accepted by MassDEP's NRD Program Manager and Contract Administrator provided the project budget is not exceeded, and the scope of the services falls within the scope defined in the

approved work plan or subsequent MassDEP approved scope changes, such as a change order document.

- **c. Payment Restrictions:** The following are restrictions that may result in non-payment to the Grantee:
 - Costs which are not specifically identified in the Grantee's application's Land Protection
 Plan and Cost Estimate and/or accepted by MassDEP as part of a contract, will not be
 compensated under any grant contract awarded pursuant to this Grant;
 - Costs incurred after the end date of the Grant Contract will be ineligible for payment;
 - Grantees are at risk for non-payment of claims that exceed the MassDEP approved budget for the project, and cost elements within the project that are tracked as part of the financial management and reporting requirements as determined on a project specific basis; and
 - The Commonwealth will be not be responsible for any costs or expenses incurred by the Applicants responding to this Grant Announcement.

See also Section 5C (Funding Availability, Budgeting Guidelines & Allowable Expenditures) of this Grant Announcement for additional budget and payment restrictions.

d. Payment through the Commonwealth's Electronic Funds Transfer (EFT): All Grantees must comply with the Commonwealth Electronic Funds Transfer (EFT) program for receiving payments, unless the Grantee can provide compelling proof that it would be unduly burdensome. The requirement for EFT participation is stipulated in the general Commonwealth of Massachusetts – Standard Contract Form (page 4). The link to the EFT Form is: https://massfinance.state.ma.us/VendorWeb/EFT FORM.pdf.

If the Grantee is already enrolled in the program, it may so indicate in its response. Because the Authorization for EFT Form contains banking information, this form, and all information contained on this form, shall not be considered a public record and shall not be subject to public disclosure through a public records request.

The requirement to use EFT may be waived by MassDEP on a case-by-case basis if participation in the program would be unduly burdensome on the Grantee. If a Grantee is claiming that this requirement is a hardship or unduly burdensome, the specific reason must be documented in its response. MassDEP will consider such requests on a case-by-case basis and communicate the findings with the Grantee.

e. Invoices Submitted for Reimbursement of Costs: Invoices that are submitted to MassDEP for reimbursement must have sufficient detail to document the validity of the costs being claimed. At a minimum, the invoice must parallel the task breakdown structure and cost elements contained therein so the invoice can be directly compared to the approved budgets for the various cost elements. The level of detail and breakdown of the cost elements in the budget and the invoices will be determined on a project specific basis.

As a claim for payment, invoices should have two (2) or three (3) major sections containing the information supporting the claim depending on the project and payment type and structure. The invoice format that is required, unless modified on a project specific basis, is as follows:

- 1) Invoice Summary Sheet: A cover page with a breakdown of the cost claimed by line item that corresponds to the line items in the cost proposal. The Summary Sheet will have the company/organization name, the project title, the start and end date for the amount being claimed for the period, the issue date for the invoice to MassDEP, the Grantees' Commonwealth Vendor Code, the MassDEP's project number, the invoice number, and the summary of costs and financial status of the project shown in the following items listed in columns, with each column having the following column headings:
 - the title of the line item being claimed (e.g. Task 1 Project Management, labor),
 - the approved budget for the line item;
 - if the line item is to be paid on a percent complete, or other milestone basis such as a project phase, there should be a column providing the percent complete claimed, or the milestone completed;
 - the amount claimed for the line item for the time period over which the claim for compensation is being made;
 - the total cumulative cost for the line item for payment, including the current claim amount;
 - the total remaining budget for each line item;
 - a total for each column at the bottom of each column; and
 - a single separate line amount labeled "Current Invoice for Payment", or "Payment Due", or other phrase to identify the exact amount being claimed for payment for the period of services. This will be the amount paid if the invoice is approved by MassDEP.

The Invoice Summary Sheet is to be provided for all claims for payment. The level of detail and breakdown can be at the task level, or lower than the task level depending on structure and complexity of the project.

At or near the bottom of the Invoice Summary Sheet, a signature line is required for a company/organization person who is authorized to approve the submittal of the invoice as accurate and true. This line must be signed, dated and the title of the signatory stated for the invoice to be paid.

- 2) Detailed Cost Breakdown: For projects that are more complex or require a finer breakdown than the single Invoice Summary Sheet can provide, a detailed cost breakdown may be necessary for MassDEP's review and approval of the invoice. Typically, these can be provided in a spreadsheet table format. The decision whether the detailed cost breakdown is required, or not, will be made on a project by project basis.
- 3) Invoice Supporting Documentation: MassDEP requires supporting documentation for certain costs that have been billed to the Grantee and are included in the claim for compensation in the invoice. Supporting documentation includes items such as copies of bills and invoices from subcontractors, laboratories, travel expenses when lodging or vehicle rental is required, police detail bills, permit fees, purchases of equipment, materials and supplies that exceed certain cost thresholds, etc. In some cases, where construction services from a subcontractor are included, MassDEP may require daily and/or weekly labor and equipment use logs from the construction contractors. The required supporting documentation will be determined on a project specific basis by MassDEP;

however, the Grantee may assume that the items cited in this clause will be required.

- **f. 45-Day Standard Payment Schedule**: Reimbursement is generally made 45 days subsequent to the Grantee submitting an invoice that is accurate and compliant with the contract specific requirements for backup supporting documentation. Invoices that are not compliant with these requirements will be rejected and returned to the Grantee for correction, and the 45 day payment period will no longer apply.
- **g. Exemption from Massachusetts Sales Tax**: No payments shall be made for Massachusetts sales tax as defined in M.G.L Chapter 64H, sec. 6, as applicable to the Grantee. Grantees are required to obtain and complete valid Sales Tax exemption forms for use on the project. For example, Forms ST-2 or ST-5 may be applicable depending on the nature of the Grantee.
- i. Fair and Reasonable Pricing: The Applicant must agree that prices included in any and all cost proposals, cost estimates, and bills and invoices for services to be compensated by contract funds are fair and reasonable, and are of fair market value where applicable, including but not limited to prices for labor, equipment rental and leases, equipment purchases, materials and supplies, vehicle usage, and all other costs to be compensated by the funds from the contract. If the Commonwealth believes that it is not receiving fair and reasonable prices from the Grantee, and the Grantee cannot justify the prices to the MassDEP, then MassDEP reserves the right to suspend work and compensation until a satisfactory price is established.
- **4.** <u>MassDEP Authorized Approval Authorities</u>: For this contract, the following are the titles, persons, and their approval authorities to direct and approve the Grantees' technical and financial implementation of the projects throughout the period of performance of the contract:

NRD Program Manager: Authority to approve the technical and administrative aspects of the project, including initial approval and approval of changes to technical and administrative items that do not involve impacts to project costs or impact terms and conditions of the contract. Co-authority, with the Contract Administrator, to approve budgets, changes to budgets, acceptance or rejection of invoices, approval or disapproval for payment of invoices or partial payments, negotiations regarding payments, and terms and conditions of the contract that are open to negotiation, usually on a project specific basis.

The current NRD Program Manager is: Karen Pelto, MassDEP, BWSC, Boston Office

NRD Contract Administrator: Co-approval authority, with the NRD Program Manager, to approve the budgets, cost estimating and invoicing format on a project specific basis, acceptance or rejection of invoices, payment approval or disapproval of invoices or partial payment of invoices, negotiations regarding payments, and terms and conditions of the contract that are open to negotiation, usually on a project specific basis.

The current NRD Contract Administrator is: Cathy Kiley, MassDEP, BWSC, Boston Office

Co-approval is defined, for this contract, to mean the Grantee must receive the written approval of both the NRD Program Manager and Contract Administrator before the Grantee can implement the

work, and incur costs eligible for compensation. Failure of the Grantee to receive written approval may result in non-payment of an invoice claiming costs for the unapproved work, or resulting in a budget exceedance.

In the absence of the NRD Program Manager and the NRD Contract Administrator, approval and signature "for" authority may be delegated to other MassDEP staff, as appropriate.

Written approval, as defined for this contract, is any written documentation from the NRD Program Manager and/or Contract Administrator clearly approving the project item. This includes e-mails as well as letters from the NRD Program Manager and Contract Administrator.

- **5.** Environmental Response Submission Compliance: In an effort to promote greater use of recycled and environmentally preferable products and minimize waste, all responses submitted should comply with the following guidelines:
 - All copies should be printed double sided unless specifically requested otherwise by MassDEP;
 - All submittals and copies should be printed on recycled paper with a minimum post-consumer content of 30% or on tree-free paper (i.e., paper made from raw materials other than trees, such as kenaf);
 - Unless absolutely necessary, all responses and copies should minimize or eliminate use of non-recyclable or non re-usable materials such as plastic report covers, plastic dividers, vinyl sleeves and GBC binding. Three ringed binders, glued materials, paper clips and staples are acceptable;
 - Applicants should submit materials in a format which allows for easy removal and recycling of paper materials;
 - Applicants are encouraged to use other products which contain recycled content in their response documents. Such products may include, but are not limited to, folders, binders, paper clips, diskettes, envelopes, boxes, etc.; and
 - Unnecessary samples, attachments or documents not specifically requested should not be submitted.
- **6.** <u>Public Records</u>: All responses and information submitted in response to this Grant Announcement are subject to the Massachusetts Public Records Law, M.G.L., c. 66, s. 10, and to c. 4, s. 7, ss. 26. Any statements in submitted responses that are inconsistent with these statutes shall be disregarded.
- **7.** Restriction on the Use of the Commonwealth Seal: Applicants and Grantees are not allowed to display the Commonwealth of Massachusetts Seal in their bid package or subsequent marketing materials if they are awarded a contract because use of the coat of arms and the Great Seal of the Commonwealth for advertising or commercial purposes is prohibited by law.
- **8.** <u>Subcontracting Policies</u>: Concurrence of MassDEP is required for any subcontracted service of the contract. Grantees are responsible for the satisfactory performance and adequate oversight of its subcontractors. See also Article 9 of the Commonwealth Terms and Conditions.
- **9.** <u>Confidential Information</u>: The Grantee acknowledges that, in the performance of this Contract, it may acquire information that MassDEP deems confidential and not a public record as defined by M.G.L.

chapter 4, subsection 7, including but not limited to policies, procedures, guidelines, and case information and that the unauthorized disclosure of such information would cause the Department, in the execution of its functions, irreparable damage. The Grantee shall comply with all laws and regulations relating to confidentiality and privacy, including any rules, regulations, or directions of the Department.

Security of Confidential Information: The Grantee agrees to take reasonable steps to ensure the physical security of such data under its control, including but not limited to: fire protection; protection against smoke and water damages; alarm systems; locked files, guards, and/or other devices reasonably expected to prevent loss or unauthorized removal of manually held data; passwords, access logs, badges or other methods reasonably expected to prevent loss or unauthorized access to electronically or mechanically held data; limited terminal access, access to input documents and output documents, and design provisions to limit use of personal data.

Flow-down of the Confidentiality Provision to Subcontractors: The Grantee shall include language in agreements with each of its Subcontractors, which binds the Subcontractors to compliance with the confidentiality provisions of this Contract.

10. <u>Conflict of Interest</u>: Applicants and Grantees must assure and certify that there are no improper activities or circumstances involving Conflict of Interest (COI) in preparing and submitting the proposal and application and during the implementation of the work. The process requires that the Applicant or Grantee disclose any and all relationships or situations that could pose a real, potential or appearance of a COI to MassDEP, and MassDEP then determines whether or not the issue is or is not a COI, or the degree to which the issue poses or does not pose a COI.

The Applicant or Grantee must document its assurance that, to the best of the Applicant's or Grantee's knowledge, no COI exists, or that any real, potential or appearance of a conflict of interest has been disclosed to MassDEP. The Applicant or Grantee will certify this by its signatory signing the COI Guidance and Disclosure Statement Form provided in Attachment D of this Grant Announcement and submitting it with the Applicant/Grantee's signatory with the proposal.

A real, potential, or appearance of COI may include, but is not limited to, the following examples:

- An undisclosed person who will get an indirect or direct monetary benefit from the project;
- An undisclosed business relationship with the Applicant or Grantee that will get a direct or indirect monetary benefit from work under the contract;
- Purchase goods or services under the contract from a business or other entity where the
 members of the Applicant or Grantee have a family or other significant personal relationship
 with the owners or partners, or where the members of the Applicant or Grantee have part
 ownership or other monetary interest in the business or other entity;
- Purchase goods or services, or award subcontracts without an appropriate and fair competitive process; and
- The Grantee has an undisclosed motive for the project not consistent with the goals of the MassDEP NRD Program.

It is the responsibility of the Applicant or Grantee to immediately disclose any actual, potential or

appearance of COI to the MassDEP as stated in this section. MassDEP maintains the right to make final decisions on all actual, potential or appearances of a COI.

The following subsections further detail the requirements for identifying, disclosing and avoiding a COI:

Grantees' Affirmative Duty: By submitting a response to this Grant Announcement, and if awarded a Contract, the Applicant acknowledges its affirmative duty to identify and report to MassDEP any and all professional and/or personal relationships and situations, both currently and in the past, including any state or federal sites, that might pose an actual, potential or appearance of a conflict of interest. The Grantee's affirmative duty under this provision includes all circumstances where the Grantee's personnel, its subcontractor's personnel, or the Grantees' organization were or are a party to receiving any personal monetary or personal gain not directly related to the goals and objectives of the project.

In all cases where the Grantee identifies an actual, potential or appearance of a conflict, the Grantee must immediately notify and disclose the potential conflict to the MassDEP NRD Program Manager and NRD Contract Administrator.

Grantee's Obligations and MassDEP's Rights Regarding Actual or Potential or Appearance of Conflicts of Interest: In the event that a Grantee's relationship with other entities or individuals creates or has the potential to create a COI, the Department reserves the right:

- To require the Grantee to take any action necessary to remove the conflict; or
- To require the Grantee to propose a plan to mitigate the conflict that will be evaluated by MassDEP; or
- If the conflict cannot be mitigated to an extent satisfactory to MassDEP, to terminate the Grantee's involvement with the particular project, or terminate the Contract.

Applicant's Written Disclosures and Grantee's Continued Diligence: As previously described in this section, the Grantee must disclose in writing any professional or personal relationships or situations which may be perceived to be a COI including any actual, potential or appearance of a COI as discussed.

After award of a contract, the Grantee is responsible for continued diligence in identifying and disclosing any actual, potential or appearances of a COI that may arise or become known during implementation of the project. As stated in the "Grantee's Affirmative Duty" above, the Grantee has a duty to immediately report any actual, potential or appearance of a COI during the implementation of the project. The written disclosure must, at a minimum:

- describe the condition where an actual, potential or appearance of a COI exists;
- describe the time-frame over which this condition existed;
- if the Grantee has just become knowledgeable of a pre-existing actual, potential or appearance of a COI, then describe how and when the Grantee became knowledgeable of the condition; describe whether or not the condition still exists, and if so, to what extent; and
- where applicable, provide a mitigation plan to eliminate the COI with the project.

Flow-down of the Conflict of Interest Provisions to Subcontractors: The Grantee shall include language

in agreements with each of its Subcontractors, which binds the Subcontractors to compliance with the confidentiality provisions of this Contract.

Relations with State Employees: All matters pertaining to the performance of work under this Contract shall be conducted by the Grantee and its employees, agents, subcontractors, and representatives at arm's length, and both the Grantee and its subcontractors are prohibited from paying or giving any fees, commission, compensation, gift, gratuity, or consideration of any amount or kind, directly or indirectly, to any state employee, agent or officer in violation of M.G.L. c. 268A during the term of this Contract. Any engagement in these prohibited activities by the Grantee and/or its employees, agents, subcontractors, or representatives shall be grounds for termination of the Contract regardless of whether such activity constitutes a violation of any applicable criminal or other statute.

Grantees understand and agree that certain Grantee and/or subcontractor personnel providing services under this Contract may or will become special state employees subject to the provisions of M.G.L. c. 268A.

Failure to Comply with the COI Provisions: Grantees are advised that failure to comply with the provisions of this conflict of interest section, or failure to comply with any other conflict of interest requirements of this Contract, shall result in the Department's implementation of sanctions, including, but not limited to, the following:

- Immediate suspension of the project issued pursuant to this Contract;
- Disqualification from future projects for a period of time to be determined by the Department;
- Termination of this Contract in accordance with the Contract provisions; and/or
- Disqualification (debarment) from future Departmental procurement.
- **11.** <u>Fraud, Waste, and Abuse, and False Statements</u>: Applicants and Grantees that commit fraud, waste, and/or abuse or supply MassDEP or its representatives false statements shall result in the applicant being disqualified from Grant eligibility, and Grantees being suspended or terminated from the project. Misstatements meant to mislead MassDEP or its representatives, and other elements of fraud, waste or abuse of funds may also result in debarment of the Grantee from future Departmental projects, and potential legal action depending on the nature of the violation of this section.
- Materials: The Grantees will be required to demonstrate satisfactory performance under this contract through periodic review by the MassDEP NRD Program. Projects will have progress reports, with the timing and number to be determined by the MassDEP NRD Program on a case-by-case basis, and a final project completion report. Reporting requirements will include a narrative of the project progress and accomplishments, photographs, monitoring data and analysis, and additional site- and project- specific information, as necessary and appropriate. All projects will have a final project completion report. All projects and descriptions, in print and on the Internet, must contain the following statement: "This project has been funded through the Natural Resource Damage Assessment and Restoration (NRDAR) Programs of the Massachusetts Department of Environmental Protection and the U.S. Fish and Wildlife Service, using funding via the Massachusetts SubCouncil of the Housatonic River Natural Resource Trustees as part of a legal settlement with General Electric Company for releasing polychlorinated

biphenyls into the Housatonic River and its floodplain. The contents do not necessarily reflect the views and policies of USFWS or of MassDEP, nor does the mention of trade names or commercial products constitute endorsement or recommendation for use.".

ATTACHMENT D

Conflict of Interest Guidance and Disclosure Statement Form

Housatonic River Natural Resource Damages Fund Round 3 Restoration Project Proposals for Land Acquisition to Conserve Habitat

MassDEP NRD Assessment and Restoration Program Solicitation/Contract No.: BWSC-NRD-2015-03

Project Name:
Applicant/Grantee Name:
I,, as the authorized representative and a signatory for the Applicant/Grantee, hereby affirm that, to the best of the Applicant's/Grantees' knowledge and belief, the Applicant/Grantee warrants that there are no relevant facts or circumstances which could give rise to an actual, potential, or appearance of a conflict of interest for this project as defined in the Grant Announcement and its Attachments, or that the Applicant/Grantee has disclosed, in writing, all such relevant information to the MassDEP NRD Program Manager and Contract Administrator.
The Applicant/Grantee agrees that if an actual, apparent or potential conflict of interest is discovered at any time after award, whether before or during performance, the Applicant/Grantee will immediately make a full disclosure in writing to the MassDEP NRD Program Manager and Contract Administrator. This disclosure shall include a description of actions which the Applicant/Grantee has taken or proposes to take to avoid, mitigate, or minimize the actual, potential or appearance of a Conflict of Interest.
The Applicant/Grantee agrees that the Conflict of Interest Terms and Conditions defined in the Grant Contract will also apply to any and all subcontractors and/or consultants that may be selected and used on this Grant Contract. Further, the Applicant/Grantee agrees that a COI Guidance and Disclosure Statement Form will be submitted, or a disclosure will be made, when and if new subcontractors, new consultants or new members are added to the key personnel for this Grant Contract.
Signed: Date:
Printed or Typed Name of Authorized Signatory:
Title of Signatory:
Applicant/Grantee Name